

Message Text

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TAGS: PFOR, NATO, CSCE

SUBJECT: US LEADERSHIP IN ALLIANCE CONSULTATIONS: CSCE COMPLIANCE MONITORING

REF: A. STATE 167410

B. STATE 177609

1. MISSION WELCOMES INDICATIONS (REFTEL) THAT WASHINGTON BELIEVES NATO SHOULD SERVE AS FORUM FOR MONITORING SOVIET/EE COMPLIANCE AND COORDINATING ALLIED IMPLEMENTATION OF CSCE PROVISION. RATHER THAN WAIT FOR ALLIED ASSUMPTION OF THIS FUNCTION "IN LINE", HOWEVER, WE BELIEVE US SHOULD PROPOSE NATO ASSUME POST-CSCE RESPONSIBILITIES AT AN EARLY DATE. NO OTHER STANDING FORUM EXISTS THAT CAN TAKE ON TASK, AND EVEN EC-NINE IF THEY SOUGHT TO MONITOR COMPLIANCE WOULD DOUBTLESS WISH ALSO TO COMPARE NOTES WITH OTHER ALLIED CSCE PARTICIPANTS, THOUGH FRANCE MIGHT INSIST THAT NATO DISCUSSIONS BE ON CONFIDENTIAL BASIS WITH NO REPT NO PUBLICITY. HOWEVER, RECENT DEVELOPMENTS REGARDING JOURNALISTS IN USSR SUGGEST COMPLIANCE ISSUES WILL SOON BECOME TOPIC OF EARLY ALLIED PUBLIC AND GOVERNMENTAL ATTENTION, AND INTER-ALLIED CONSULTATIONS COULD HELP TO SET A COMMON COURSE IN DEALING WITH THESE ISSUES.

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2. WORK IS ALREADY WELL UNDER WAY IN POLADS TO DEVELOP COMMON ALLIANCE GUIDELINES ON NOTIFICATION OF MILITARY MANEUVERS AND THE PROVISION THAT MILITARY OBSERVERS BE INVITED TO ATTEND MANEUVERS HELD BY CSCE SIGNATORIES. THIS WORK HAS

BEEN SPEEDED BY THE NEED TO ANNOUNCE UPCOMING GROSSE ROCHADE AND REFORGER EXERCISES IN THE CONTEXT OF THE AUTUMN FORGE SERIES OF EXERCISES.

3. AS FOR MONITORING ELEMENTS OF CSCE COMPLIANCE, WE BELIEVE THAT NATO SHOULD ASSUME TASKS RELATED TO SERVING AS CLEARINGHOUSE AND "MEMORY BANK" FOR COMPLAINTS, QUESTIONS, ETC., NOT ONLY WITH REGARD TO CBM PROVISIONS BUT ALSO THOSE IN THE PRINCIPLES DECLARATION AND IN BASKET III. NATO ECONADS ALSO COULD CARRY OUT SAME TASKS IN CSCE BASKET II, UNLESS ALLIES FELT SOME OTHER FORUM OR INSTITUTION WOULD BE MORE APPROPRIATE. FACT THAT NATO HAS UNIQUE CAPABILITY FOR RAPID, ALLIANCE-WIDE SHARING OF INFORMATION/INTELLIGENCE ON SOVIET/EE ACTIVITIES ALSO ARGUES FOR ADDING THESE FUNCTIONS NOW TO NATOS TASKS.

4. AS TO FORUM, WE BELIEVE POLADS COULD UNDERTAKE A CONTINUING REVIEW OF BASKET I AND BASKET III COMPLIANCE, WITH INDIVIDUALS ALLIES TO NOTIFY INSTANCES OF NON-COMPLIANCE, IF AND WHEN THEY OCCUR. THESE IN THE FORMS OF QUESTIONS OR COMPLAINTS, COULD BE REVIEWED IN POLADS, RECORDED BY THE NATO IS AND HELD AVAILABLE FOR ALLIED USE, INCLUDING AT THE CSCE REVIEW CONFERENCE IN 1977. CONVERSELY, SHOULD SERIOUS VIOLATIONS SEEM TO WARRANT, THE ALLIES COULD DISCUSS COORDINATED ACTION VIS-A-VIS THE OFFENDER. SIMILARLY, POLADS COULD CONSULT ON JOINT AND INDIVIDUAL RESPONSES ALLIES MIGHT WISH TO MAKE TO WP CHARGES OF ALLIED CSCE INFRACTIONS.

5. WE ANTICIPATE THAT POLADS REPORTS ON CSCE COMPLIANCE WOULD BE ROUTINELY REVIEWED, NOT ONLY BY THE SPC AND THE NAC AS NEEDED, BUT PERHAPS IN REINFORCED NACS CALLED TO DISCUSS EAST-WEST DEVELOPMENTS AS PROPOSED REFTEL. WHILE FRENCH MAY RESIST USE OF ALLIANCE FORA AS SUGGESTED ABOVE, WE BELIEVE MAJORITY OF ALLIES WILL SEE NEED FOR VEHICLE FOR KEEPING TRACK OF SOVIET/EE PERFORMANCE UNDER CSCE PROVISIONS.

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6. SUBJECT TO DEPARTMENT VIEWS, WE WOULD PROPOSE TO CIRCULATE LETTER TO SYG AND PERMREPS PROPOSING NATO ASSUME TASKS OF CONSULTING ON CSCE COMPLIANCE, LOOKING TOWARD NAC DISCUSSION IN SEPTEMBER AND FORMAL TASKING OF POLADS AT THAT TIME. IF DEPARTMENT APPROVES THIS APPROACH, WOULD ALSO APPRECIATE GUIDANCE ON QUESTION OF MONITORING BASKET II COMPLIANCE. STREATOR.

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